



DATE: January 28, 2021

TO: Transportation Authority of Marin Board of Commissioners

FROM: Anne Richman, Executive Director *Anne Richman*
David Chan, Programming and Legislation Manager
Scott McDonald, Senior Transportation Planner

SUBJECT: MTC Safe and Seamless Mobility Quick-Strike Program (Discussion), Agenda Item No. 11

RECOMMENDATION

This is a discussion item only. No action is required.

BACKGROUND

On January 27, 2021, the Metropolitan Transportation Commission (MTC) is scheduled to adopt guidelines for the Safe and Seamless Mobility Quick-Strike Program, a competitive grant program based on MTC's One Bay Area Grant (OBAG) Program and the Federal Highway Infrastructure Program (FHIP) funding for programming projects in the Bay Area. The Program emphasizes bicycle/pedestrian safety and mobility, connections to transit, and projects that advance equitable mobility.

The Seamless Mobility Quick-Strike Program will directly solicit project nominations throughout the Bay Area from CTAs in each of the nine Bay Area counties, including TAM, by the deadline of March 30, 2021. MTC staff will evaluate project nominations and develop funding recommendations for MTC's approval. MTC's approval of the recommended projects is anticipated at its June 23, 2021 meeting.

On February 1, 2021, MTC is scheduled to release a call for letters of interest to County Transportation Agencies (CTAs) with \$54.4 million in federal Surface Transportation Program (STP)/Congestion Mitigation and Air Quality Improvement (CMAQ) funds, through the one-time, competitive Safe and Seamless Mobility Quick-Strike Program to fund projects that can be implemented quickly to support communities responding to COVID-19.

DISCUSSION

By March 30, 2021, CTAs are expected to submit project nominations for their respective county areas based on funding targets established by OBAG 2 county program distribution, whereby Marin has a target of receiving approximately 2.8% of the available funds, approximately \$1.5 million. It should be noted that the final amount for the projects selected by MTC may not necessarily adhere to these targets.

To provide project nominations, TAM will need to submit letters of interest to nominate projects along with basic project information such as project descriptions, sponsor, total cost, and funding requested and demonstrate that a project meets the program eligibility requirements, and how well the proposed project

sponsor meets the evaluation criteria. All funds must be obligated by March 2022, which will require sponsors to adhere to a federal aid process and requirements.

Given the short timeframe to obligate funds by March 2022, only “shovel-ready” projects can realistically meet the fund obligation requirements. Projects require funding from the Safe and Seamless Mobility Quick-Strike Program for pre-construction phases, such as preliminary engineering (PE) or environmental clearance, will likely not be able to meet the strict fund obligation requirements.

Based on the relatively quick turnaround to submit projects and the need to meet MTC and federal funding requirements (shown in detail in Attachment A), staff is proposing to develop an internal framework for project nominations rather than a call for projects, considering which projects from existing documentation, including the Plan Bay Area Project List and other sources. This approach will allow staff to adequately bring a list of projects selected for recommended nominations by the March 2021 TAM Board meeting.

FISCAL IMPACTS

Funds from MTC’s Safe and Seamless Mobility Quick-Strike Program will be programmed directly to projects and sponsors are expected to obligate funds through the federal aid process with Caltrans Local Assistance. TAM will not be involved with the fund obligation process unless a TAM sponsored project is selected by MTC.

NEXT STEPS

Based on the feedback received from the TAM Board and partner agencies, staff will continue to develop the process for nominating projects to MTC under Safe and Seamless Mobility Quick-Strike Program.

Staff will develop a final list of projects to nominate and return to the TAM Board by March 2021 to receive authorization on the nominations.

ATTACHMENTS

Attachment A – MTC’s Proposed Safe and Seamless Mobility Quick-Strike Program
Attachment B – PowerPoint Presentation

Appendix A-11: Safe and Seamless Mobility Quick-Strike Program

The Safe and Seamless Mobility Quick-Strike program is a one-time, competitive grant program within the One Bay Area Grant program (OBAG 2) framework. Federal funding is available to support local and regional projects that can be implemented quickly to benefit communities responding and adapting to the COVID-19 environment.

Available funding includes a mix of Surface Transportation Block Grant Program (STP), Congestion Mitigation and Air Quality Improvement (CMAQ) and Federal Highway Infrastructure Program (FHIP) funds, with FHIP funds exchanged with STP/CMAQ funds to the extent possible to meet federal other funding deadlines and requirements. CMAQ funds will be used for eligible projects that demonstrate air quality benefits and implement Plan Bay Area's climate initiative goals and priorities.

Project Eligibility & Focus Areas

The program emphasizes bicycle/pedestrian safety and mobility, connections to transit, and projects that advance equitable mobility. Eligible project types include:

- Quick-build bike, pedestrian, and transit improvements; including bike share enhancements.
- Local safe and seamless mobility projects, including projects that advance equitable mobility; invest in bicycle/pedestrian safety; improve connections to transit; or implement seamless strategies within a corridor.
- In addition to capital projects, programs that support safe and seamless mobility or advance equitable mobility are also eligible (ex. safe routes to school/transit programs); a limited amount of funding, (up to \$200,000 per county) may also be directed towards countywide implementation of safe and seamless mobility planning and programming efforts).
- Other near-term implementation of strategies emerging from the Blue-Ribbon Transit Recovery Task Force and Partnership Board's Connected Mobility Subcommittee.

Fund commitments for specific focus areas include:

- One-quarter of the total program is targeted for bicycle/pedestrian safety (including local road safety).
- \$5 million is set aside to support early implementation efforts anticipated from the Blue-Ribbon Transit Recovery Task Force.

Evaluation Criteria

MTC staff will evaluate nominated projects against the following program criteria.

Nominated projects should:

- Align with Connected Mobility Framework Values and Goals (see inset below)
- Be the direct result or outcome of a community engagement process
- Be within or directly connected to a Priority Development Area (PDA) or Transportation Priority Area (TPA) and/or serve a Community of Concern (CoC), Community Air Risk Evaluation (CARE) program area, or similar local designation. PDAs and TPAs may be existing or recently designated as part of the Plan Bay Area 2050 growth framework.
- Addresses transit connectivity gaps, especially in areas significantly impacted from the pandemic

- Demonstrate partnership among jurisdictions, transit agencies, and counties.
- Demonstrate ability to quickly deliver, and meet federal funding requirements, as funds must be obligated by March 31, 2022.

To ensure consistency with the implementation of county and regional plans and priorities, as well as encourage discussion and coordination in developing investment proposals, projects co-nominated by MTC and a CTA will be given extra consideration if meeting regional goals and priorities.

Below are the regional connected mobility values and goals guiding these investments:

CONNECTED MOBILITY VALUES AND GOALS	
Values	Goals
Think Regionally Act Locally	Be coordinated, interconnected, and contiguous
Provide Great Travel Choices	Provide choices that are better than driving alone, are viable and intuitive for all trips
Put the Traveler First	Ensure a dignified traveler experience, focusing on customer care and needs
Be Equitable & Inclusive	Address disparities and be transparent for all people and all trips
Be Sustainable	Strive for a healthy planet, people, and full-cost accounting

Project Nominations

To address local needs throughout the region, and encourage community-based project investments, each County Transportation Agency (CTA) will act on MTC’s behalf and submit project nominations for their county area. County targets have been provided as a guide, for each county (see table at right). However, final project selection by MTC will not necessarily adhere to these targets. Target amounts are based on the OBAG 2 county program distribution.

In addition to county submissions, MTC may consider projects that would be implemented regionwide or in more than one county. Where applicable, MTC staff will work with CTAs to coordinate on co-nominations for regional projects.

As the final program of projects must reflect regional or multi-county priorities, in addition to local priorities within each county, the final programming per county will not correspond exactly to nomination targets.

To ensure each county is provided sufficient funding to have a meaningful community impact, each county’s nomination target will be a minimum of \$1 million.

County Nomination Targets
(\$ millions, rounded)

	%
Alameda	19.9%
Contra Costa	14.6%
Marin	2.8%
Napa	2.1%
San Francisco	12.5%
San Mateo	8.4%
Santa Clara	27.0%
Solano	5.5%
Sonoma	7.2%
	100.0%

Note: Final project selection and fund programming will not correspond exactly to nomination targets.

Project Selection Process

The prioritization process is designed to quickly distribute funds to competitive and impactful investments throughout the region.

- **Letters of Interest:** County Transportation Agencies (CTAs) submit Letters of Interest to nominate projects within their counties. In addition to basic project information (project description, sponsor, total cost, funding request), submittals should also describe how the project meets the program eligibility requirements and evaluation criteria, and how well the proposed project sponsor meets state and federal funding requirements.
- **Evaluation:** MTC staff evaluate CTA nominations as well as regional program considerations to develop a recommended program of projects. Program recommendations presented to Bay Area Partnership Board for review and discussion.
- **Project Applications:** MTC and CTA staff work with project sponsors to submit project applications with a detailed scope, delivery schedule, and funding plan.
- **Program Approval:** MTC Commission consideration and approval of projects and fund programming.

Programming Policies and Requirements

Unless otherwise noted within these guidelines, OBAG 2 General Programming Policies (see MTC Resolution No. 4202, Attachment A, pages 6-11), and Regional Project Funding Delivery Policy (MTC Resolution No. 3606) apply.

- **Project sponsors:** Eligible sponsors are those approved by Caltrans to receive FHWA federal-aid funds (including cities, counties, transit agencies, CTAs, and MTC). Sponsors must also have a demonstrated ability to meet timely use of funds deadlines and requirements (see Project Delivery and Monitoring, below).
- **Minimum Grant Size:** Project nominations should be consistent with OBAG 2 minimum grant size requirements per county (\$500,000 grant minimum for counties with population over 1 million, and \$250,000 minimum for all other counties). Final funding awards may deviate from grant minimums per county, should one or more grant awards span multiple counties or regionwide.

Additionally, deviations from the OBAG 2 minimum grant size requirements for project nominations may be considered on a project-by-project basis. However, grant awards must be at least \$100,000.

- **Local Match:** Toll credits may be requested in lieu of non-federal cash match.
- **Supplanting of Funds Prohibited:** Supplanting of existing funds on fully-funded projects is prohibited, as the program is intended to infuse transportation investment into communities responding and adapting to the COVID-19 environment. If funds are

requested to address a funding shortfall on a project due to reduced local revenues, CTAs must demonstrate why the project should be a priority for regional funding, if it was not the highest priority for available local funding. In their nomination, CTAs should describe how the county and local jurisdictions determined which projects are prioritized for reduced local revenues.

- **Project Phases:** The Environmental (ENV), Plans, Specifications and Estimates (PS&E), Preliminary Engineering (PE) and Right Of Way (ROW) phases are eligible for capital projects as long as the construction (CON) phase of the project is delivered and funds obligated by March 31, 2022.

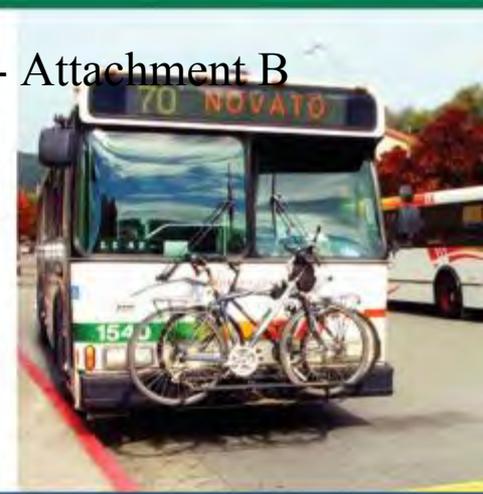
- **Project Delivery and Monitoring:** Project sponsors must have a record of consistently meeting state and federal timely use of funds deadlines and requirements, or demonstrate/identify revised/new internal processes to ensure they will meet funding deadlines and requirements moving forward at the time of project nomination. In addition to the provisions of the Regional Project Funding Delivery Policy (MTC Resolution No. 3606), the following specific funding deadlines/requirements apply:
 - Funds must be obligated (authorized in a federal E-76, or transferred to FTA) no later than March 31, 2022.
 - Funds must be encumbered or awarded in a contract within 6 months of federal obligation.
 - Funds must be invoiced against within 3 months of encumbrance/award and invoiced against and receive a federal reimbursement quarterly thereafter.
 - If there could be complications with invoicing against the construction phase within 9 months of federal obligation, then the sponsor should consider including Construction Engineering (CE) in the federal obligation so that eligible costs may be invoiced in order to meet the invoicing deadline.
 - Project sponsor must meet all other timely use of funds deadlines and requirements, for all other state and federal transportation funds received by the agency, during the duration of project implementation (such as, but not limited to, project award, federal invoicing, and project reporting).
 - To help ensure compliance with state and federal invoicing requirements, as part of the application submittal, the Finance/Accounting Manager/Director for the agency receiving the funds must provide written documentation on the agency's internal process and procedures for complying with FHWA federal-aid timely use of funds requirements, especially with regards to meeting federal invoicing requirements.
 - CTAs nominating successful projects must monitor the project sponsors within their respective county in meeting the timely use of funds deadline requirements in MTC Resolution No. 3606 and report quarterly to MTC on the agency's status in meeting regional, state, and federal timely use of funds deadlines and requirements.

- **Additional Requirements Apply:**
 - Project sponsor must comply with MTC's Complete Street Policy and submit a Complete Streets Checklist for the project.

Item 11 - Attachment A

- Project sponsor must adopt a Resolution of Local Support prior to adding the project into the Transportation Improvement Program (TIP).
- Project sponsor must satisfy the OBAG 2 housing policy requirements – have a certified Housing Element, submit the Annual Progress Report for the Housing Element, and have adopted a resolution affirming compliance with the California Surplus Lands Act.
- CTAs must make each project's Complete Streets Checklist available for review by the appropriate Bicycle and Pedestrian Advisory Committee (BPAC) prior to MTC Commission approval of projects and fund programming. Documentation this has occurred must be included with the project application.

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MTC Safe and Seamless Mobility Quick-Strike Program

TAM Board Meeting
January 28, 2021

Background

- MTC is scheduled to adopt guidelines for the Safe and Seamless Mobility Quick-Strike (“Quick-Strike”) Program on January 27, 2021
- The Quick Strike Program a competitive grant program using federal funds to fund bicycle/pedestrian safety and mobility, connections to transit, and projects that advance equitable mobility
- On February 1, 2021, MTC is scheduled to release a call for letters of interest to County Transportation Agencies (CTAs) with \$54.4 million in federal funds available for programming

Background, cont.

- This is a one-time competitive program intended to fund projects that can be implemented quickly to support communities responding to COVID-19
- CTAs, including TAM, will nominate projects for consideration by the deadline of March 30, 2021
- MTC staff will evaluate project nominations and develop funding recommendations for MTC's approval
- MTC's approval of the recommended projects is anticipated at its June 23, 2021 meeting.

Funds Available to Marin

- Funds available to Marin from the Quick Strike Program are based on funding targets established by OBAG 2 county program distribution
- Marin has a target of receiving approximately 2.8% of the available funds, approximately \$1.5 million
- Final amount for the projects selected by MTC may not necessarily adhere to these targets

Project Nominations

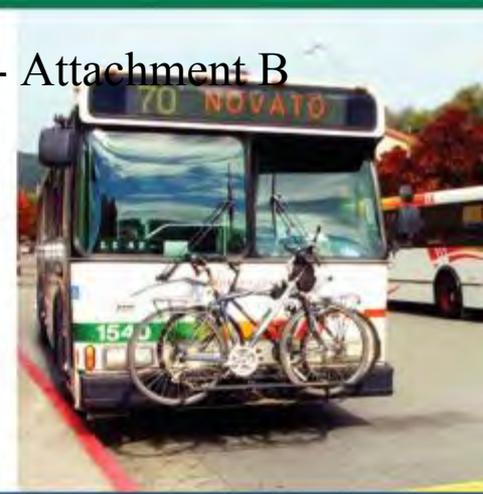
- TAM will need to submit letters of interest to MTC on nominated projects along with:
 - project descriptions
 - total costs
 - funding requested
 - confirmation that projects meet program eligibility requirements and evaluation criteria
- Nominations due March 30, 2021

Federal Funds

- Funds from the Quick Strike Program are federal funds that must be processed through the federal aid process with Caltrans Local Assistance
- All funds must be obligated by March 2022
- Given the short timeframe, only “shovel-ready” projects can realistically meet the fund obligation requirements
- Projects that require funding from the Quick Strike Program for pre-construction phases, such as preliminary engineering (PE) or environmental clearance, will likely not be able to meet the strict fund obligation requirements

Proposed Process

- Based on the relatively quick turnaround, staff is proposing to develop an internal framework for project nominations rather than a call for projects
- Staff would consider projects from existing documentation, including the Plan Bay Area Project List and other sources.
- This approach will allow staff to adequately bring a list of projects selected for recommended nominations by the March 25, 2021 TAM Board meeting



Feedback and Questions